

# EMERGENCY PROCLAMATION RELATING TO HOUSING:

# GUIDEBOOK

#### STATE OF HAWAI'I | OFFICE OF GOVERNOR JOSH GREEN, M.D. | JULY 17, 2023

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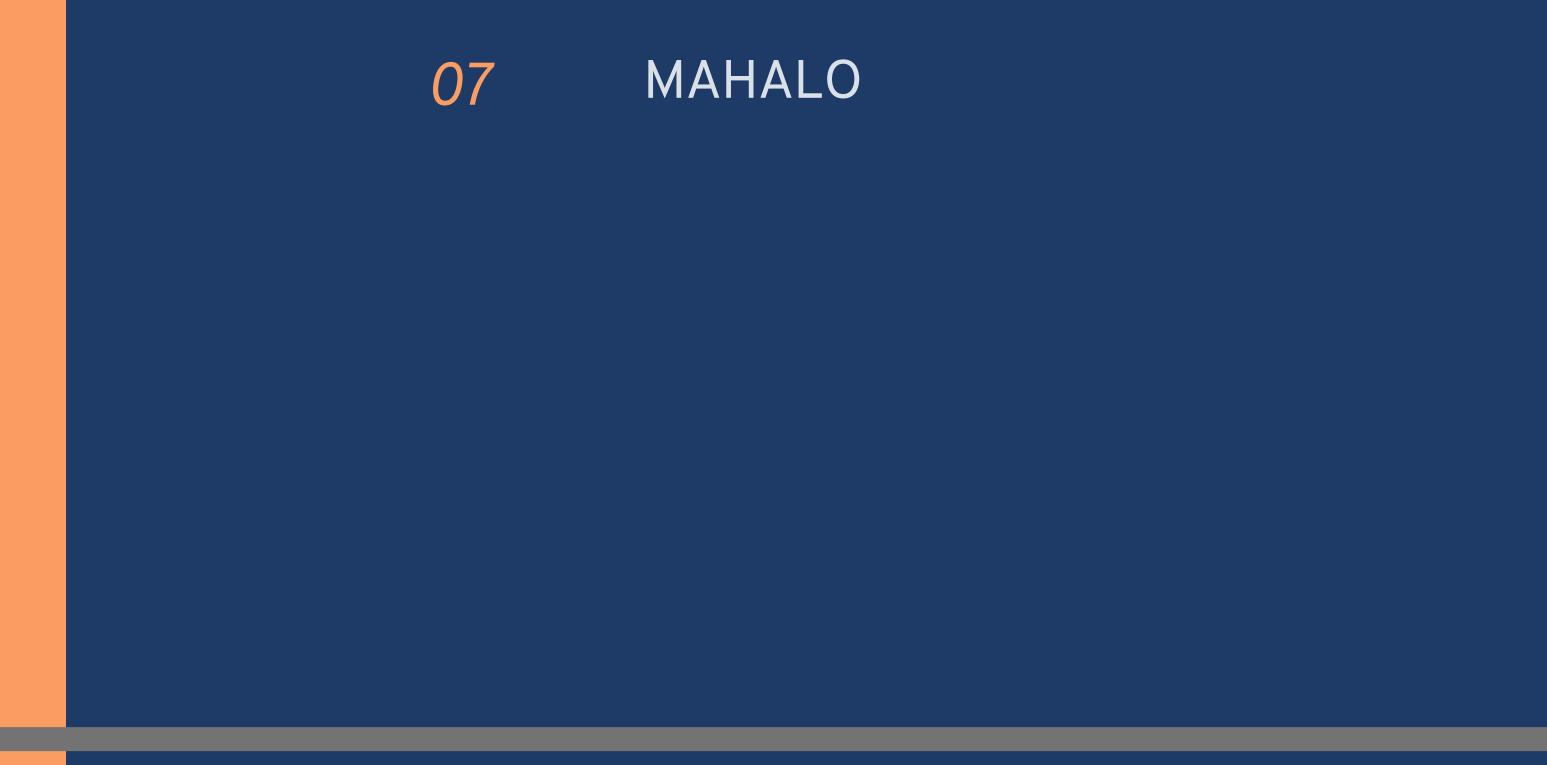
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Welcome to the comprehensive guidebook for developing projects under the Emergency Proclamation on Housing by Governor Josh Green, M.D. As we face an ongoing housing crisis, it has become increasingly important to confront our most difficult challenges to address the shortage of affordable and accessible housing options in our communities. In response to the urgent need for housing solutions, our state's leadership has taken bold steps to address the housing crisis by implementing an emergency proclamation. This approach aims to streamline the development process and empower developers and stakeholders to contribute to the creation of more housing opportunities. The emergency proclamation and these guidelines reflect extensive input from state and county agencies that provided details on process maps, application checklists, common areas of approval delays, and recommended touch points for engagement.

This guidebook serves as your roadmap, offering invaluable insights and practical advice to navigate the intricacies of project development within the framework established by the emergency proclamation. Whether you are a developer, a community leader, a government official, or a concerned citizen, this guide equips you with the knowledge and tools necessary to actively participate in shaping the future of housing in our state, successfully navigate the regulatory landscape, and contribute to the urgent need for more housing.

We understand that the path to successful housing development can be daunting, with numerous legal, financial, environmental, and logistical considerations. However, through the Governor's emergency proclamation, a streamlined process has been put in place to accelerate housing production while maintaining the highest standards of quality, and without compromising the integrity of environmental and cultural reviews. By adhering to the guidelines and procedures outlined in this guidebook, you can efficiently navigate the landscape, leveraging the proclamation's benefits and maximizing your impact on housing availability.





Throughout the guidebook, we will explore the key elements and considerations involved in the development process, highlighting essential steps, best practices, and potential challenges that may arise along the way. Within these pages, you will find step-by-step instructions on eligibility criteria, certification, engaging with stakeholders, and navigating regulatory requirements. The guidebook also highlights successful permit applications, submissions, surveys, plans, and Ka Pa'akai analyses, showcasing approaches that led to timely approvals and lessons learned from previous projects.

We recognize the urgency of addressing the housing crisis and acknowledge that every housing project plays a crucial role in reshaping the lives of individuals and communities. By empowering you with the knowledge contained within this guidebook, we strive to provide a more clear, fair path to housing development and cultivate a collective effort that will result in safe, accessible, and affordable housing options for all. We understand that every housing project is unique, influenced by local context, resources, and community dynamics. Therefore, this guidebook aims to strike a balance between providing a general framework and allowing flexibility for adaptation to local conditions. We encourage you to leverage the information presented here as a foundation and tailor it to suit the specific requirements and opportunities present in your development endeavor.

Thank you for joining us on this transformative, innovative journey toward building a brighter future for housing the people of Hawai'i. Together, we can make a lasting impact and create thriving communities for generations to come. Now, let's embark on this journey together, empowering ourselves with the knowledge and understanding necessary to make a tangible difference in addressing the acute housing needs of our time. Together, we can lay the groundwork for vibrant, thriving communities, where everyone has access to safe, affordable, and dignified housing.







# GROUNDS FOR EMERGENCY PROCLAMATION



### What is the Emergency?





- Hawai'i is the most unaffordable housing market in the U.S.
- Hawai'i has the highest cost of living in the U.S.



- Hawai'i has the highest median home prices in the country, and local people are being priced out of the market.
- Without housing options that are affordable, people are choosing to leave Hawai'i for cheaper places to live.
- As workers are priced out of housing and move away, workforce shortages are created, and then exacerbated by the difficulty to recruit and retain new workers due to the same housing affordability problem.



More native Hawaiians now live in the continental U.S. than in Hawai'i, and this presents a direct danger to our preservation of native traditional culture, customs, and history.



Nearly 40% of homeless neighbors are native Hawaiian.



Native Hawaiians have higher poverty rates, the highest unemployment rate, and the lowest median income rate in Hawai'i.



The lack of affordable housing affects the security, health, well being, and prosperity of our people and communities.





#### [02] Section 2 Title

### 03 SUMMARY OF PROVISIONS IN THE EMERGENCY PROCLAMATION

The purpose of the Emergency Proclamation Relating to Housing, signed by Governor Green on July 17, 2023, is to address the critical shortage of housing in Hawai'i by promoting the speedy and safe construction of public, low-income, affordable, workforce, and market-rate for-sale and rental units for Hawai'i residents. Under Hawai'i Revised Statutes Chapter 127A-14, Governor Green has declared a housing emergency and invokes, among others, the following measures:

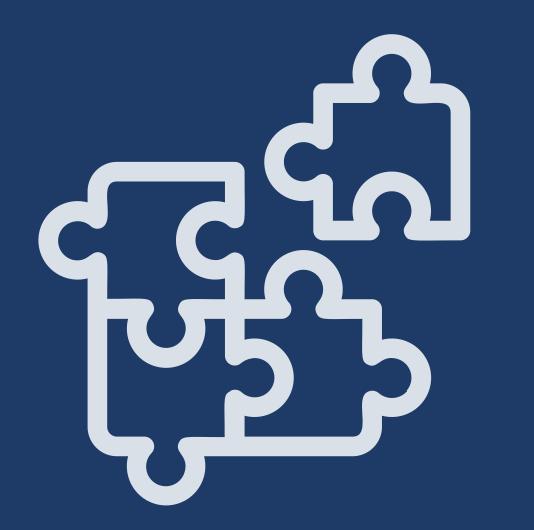
- Appointment of a state Lead Housing Officer to convene stakeholders to accelerate permitting processes, eliminate duplication, explore innovative approaches to increase the development of housing, including affordable and workforce housing, share best practices, create working groups, prioritize housing projects, review accountability, encourage housing development and encourage transit oriented development, among other things.
- Creation of the Build Beyond Barriers Working Group to certify accepted projects under this proclamation.
- Direct all state agencies to prioritize housing reviews, plans, approvals, and permit processing.
- Call on state and county agencies to work together and forge paths to address the housing crisis, and engage in discussions around mutual aid agreements and other assistance.
- Create alternative processes for State Historic Preservation Review and Environmental Reviews.
- For solicitation process only, suspension of the State Procurement Code in coordination with the State Procurement Office.
- Streamline processes for housing undertaken by the Hawai'i Housing Finance and Development

Corporation, Department of Hawaiian Homelands, Hawai'i Public Housing Authority, and Hawai'i

### Community Development Authority.

- Allow counties to approve District Boundary Amendments up to 100 acres.
- Allow third-party reviewers to be hired at state and county agencies.
- Allow multifamily residential development in business districts.
- Provide the flexibility to transfer resources as needed for the purposes of this proclamation.

For more information please refer to the official <u>Emergency Proclamation Related to Housing</u>.



# THE BUILD BEYOND BARRIERS WORKING GROUP

The Emergency Proclamation establishes the Build Beyond Barriers (BBB) Working Group to approve, prioritize, and steward certified housing projects through the development process. The



BBB Working Group will be convened and chaired by the Lead Housing Officer and will include both government and non-government stakeholders who will inventory, track, coordinate, review, and accept projects that meet the eligibility criteria as outlined in the Emergency Proclamation. The BBB Working Group will also monitor other housing projects in the pipeline and assess the workload of housing regulatory agencies.

### Expected Working Group Review Timeline



submits application to BBB Working Group via Governor's Lead Housing Officer Officer shares project application with working group members and conducts initial meetings with proponent and government agencies as needed.

group convenes to review and accept projects.

developer agreement is executed and filed. The project is deemed certified and may utilize alternative processes of the emergency proclamation.

# MEMBERS OF THE BBB WORKING GROUP

### State Agency Representatives

Office of Planning and Sustainable Development

**Department of Business Economic** 

**Non-State Agency Representatives** 

The chairs of legislative subject matter committees relating to housing

County mayors of the island where the project is



#### Development and Tourism



Hawai'i Housing Finance Development Corporation



Department of Land and Natural Resources



State Historic Preservation Division



Commission on Water Resource Management



Land Use Commission



- Department of Transportation
- Hawaiʻi Public Housing Authority
- Deparment of Budget and Finance



 $\checkmark$ 

Island Burial Council of the island where the project is located

located

County permitting and regulatory agency representatives of the island where the project is located

County department of water supply representatives of the island where the project is located

Hawaiian Electric Co. or Kaua'i Island Utility Cooperative, as applicable for the island where the project is located

Honua Consulting, LLC

The Executive Director of Housing Hawaiʻi's Future

Economic Research Organization at the University of Hawai'i

The Executive Director of the The Sierra Club of



#### The Executive Director of the Land Use Research Foundation

# HOW TO APPLY

05

Project proponents seeking to have the terms of the proclamation apply to their project shall submit the following documentation to the Working Group:



Name, address, email address and telephone number of the project proponent and each member of the project team. If the project proponent is a corporation or other legal entity, evidence of the project proponent's status and registration with the Department of Commerce and Consumer Affairs, and the names, address, email address and telephone number of each officer and director of the entity. The name, address, email address, and telephone number of the main point of contact should be identified.



Proof that the project proponent has site control such as a deed, agreement of sale, long term lease, or other disposition.

A description of the project proponent's experience or involvement in the development of housing or projects of similar scope, size, and complexity.



A description of the project proponent's past or current experience or involvement in any programs or its provision of services, including other than housing, that would give evidence of the project proponent's ability to manage a project of this type and scope.



A conceptual site plan showing the general development of the project site including the locations and descriptions of proposed and existing buildings, parking areas, unusual site features, proposed and existing major drainage facilities, and any proposed and existing ground disturbance.



A development plan including the number of units, maximum occupancy, construction method, infrastructure capacity and needs, and an anticipated schedule of construction. The infrastructure needs should include a description of methods of sewage and solid waste disposal and sources of water and other utilities.



The proposed financing for the project, including the manner in which the project will be financed during the development and construction of the project, and upon completion of the project and sources of repayment of such financing. This should include any proposed grants, donations, loans, bonds, tax credits, or other sources of financial resources.



The project proponent's plan for obtaining public input, which shall include, but not be limited to: at least one public meeting during which public input shall be accepted and documented; at least one public notice of wide circulation regarding the project which shall offer the public a period for review and submission of written comments of at least 30 days from the date of publication; and a plan to consult with appropriate stakeholder groups regarding any impacts to environmental or cultural resources, if such impacts are reasonably anticipated.



A full list of agency approvals that the project would be required to obtain absent certification, including any waivers, variances, and/or exemptions being sought from said agencies.



A summary description of the affected environment, including, but not limited to: suitable and adequate regional, location, and site maps such as flood insurance rate maps, floodway boundary maps, United States Geological Survey topographic maps, United States Department of Agriculture soil maps, state sea level rise exposure area maps, and any technical reports on the project area. These may include, but are not limited to: geological surveys, hydrological surveys, biological surveys, historic building or other cultural surveys, and traffic studies.



Identification and analysis of impacts, including but not limited to environmental and cultural impacts, including impacts to traditional or customary practices, and alternatives considered.

Proposed avoidance, minimization, or mitigation measures to be implemented for the purpose of limiting any potential environmental or cultural impacts, if appropriate.

Notwithstanding the proclamation, counties may establish their own process or rules for ensuring that a Certified Project meets building safety standards.

# ADDITIONAL GUIDANCE 06

After consulting with state and county housing and permitting departments, the following tips have emerged as highly valuable in minimizing project delays.



#### 01 Submit a complete application

When submitting applications to state and county departments, verify that all submissions adhere to the prescribed guidelines, formatting, and rules; use current maps.

#### 02 Sufficiently consider infrastructure needs

Prior to submitting any applications, make sure to conduct a comprehensive analysis of on-site and off-site infrastructure needs for your project. Engage in early contact with relevant government entities to assess adequacy of existing capacity. Pay particular attention to water and wastewater capacity.

#### 03 Submit high-quality analyses

Work with qualified consultants who are experts in the field of housing development in Hawai'i and produce quality assessments that comply with requirements. Important analyses include, but are not limited to: archaeological inventory surveys, environmental impact statements, burial treatment plans, and Ka Pa'akai analyses.

#### 04 Line up funding

It's been a time of uncertainty, and even volatility, for housing and infrastructure development. Material shortages have resulted in huge increases in construction costs, and interest rates increases have hurt developers, investors, and would-be homebuyers. Do your best to accurately assess/plan for and secure funding or financing required for the successful completion of your project. Have back up plans and scenarios.

#### 05 Create space for public input

Make sure to integrate a comprehensive and robust public input plan into your development strategy. Opposition from community members can impede development, but this can be mitigated through proactive and continuous community outreach. By initiating early and frequent discussions, you can foster constructive dialogue that helps alleviate potential hurdles and ensures smoother project advancement.

### TIPS AND POINTS OF CONTACT COUNTIES MAULCOUNTY: C&C OF HONOLULU:

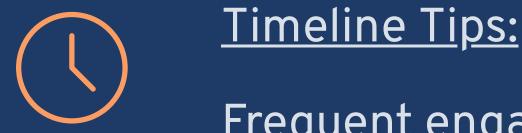


Recommended Point of Contact:

Lori Tsuhako - DHHC Director loriann.tsuhako@co.maui.hi.us <u>Recommended Point of Contact:</u>



Denise Iseri-Matsubara - Housing Director d.i-matsubara@honolulu.gov





Frequent engagement in the early phases of development is encouraged.



In addition to the project eligibility rules associated with the Governor's Emergency Proclamation on Housing, developers may consult the Department of Planning & Permitting website.

Public input and feedback from stakeholders should be obtained for all proposed projects.

# HAWAI'I COUNTY:



<u>Recommended Point of Contact:</u>

KAUA'I COUNTY:

Adam Roversi - Housing Director aroversi@kauai.gov



#### <u>Recommended Point of Contact:</u>

Susan Kunz - Housing Administrator susan.kunz@hawaiicounty.gov



### <u>Timeline Tips:</u>

1) Contact the Housing Agency to determine project requirements.



### <u>Timeline Tips:</u>

Developers can now take advantage of Hawai'i County's new expedited permit process which is more streamlined and ensures projects are being monitored by the Office of Housing and Community Development every step of the way.

2) Reach out to the community advisory board to receive community feedback.

3) Once feedback has been received, reach out to the County of Kaua'i Planning Department for a preliminary meeting. This should include the Director, Deputy Director, and Regulatory Division Head.

To do so, developers and their architects must make sure to submit their plans to OHCD before sumbitting for permitting.

# TIPS AND POINTS OF CONTACT STATE AGENCIES

### Office of Planning & Sustainable Development:



Recommended Point of Contact:

Mary Alice Evans - Acting Director maryalice.evans@hawaii.gov



Hawai'i Housing Finance & Development Corporation:



Recommended Point of Contact:



Randy Chu - Development Branch Chief randy.n.t.chu@hawaii.gov





Staff is available for consultation on a first-come first-served basis, with no consultations being taken within two weeks of the application deadline.

### State Historic Preservation Division:



### <u>Recommended Point of Contact:</u>

Alan Downer alan.s.downer@hawaii.gov

### Commission on Water Resource Management



#### Recommended Point of Contact:

Ryan Imata - Hydrologic Program Manager ryan.r.imata@hawaii.gov (808) 270-7805





### If consultation is required, engage early in planning process.

Contact with staff is encouraged prior to application if there are forseeable issues.

Frequency of contact should be on an as-needed basis.

"We seek to create a more fair and equitable development process that provides opportunities for affordable homes to all our people.

We must coordinate and modernize processes across the various agencies in order to provide housing for our communities. This work is long overdue.

It is our collective kuleana to ensure that our kupuna, our keiki, and their keiki can afford to live in Hawai'i.

We hope the Emergency Proclamation Relating to Housing aids in the critical work of building much-needed housing for our people. "

- Nani Medeiros, Chief Housing Officer, Office of Governor Josh Green, M.D.

# MAHALO